

foams and non-foam alternatives, personal protective equipment, and other firefighting tools and equipment that do not contain PFAS; and

(3) create an online public repository, which shall be updated on a regular basis, on tools and best practices for firefighters and other emergency response personnel to reduce, limit, and prevent the release of and exposure to PFAS.

(b) **REQUIRED CONSULTATION.**—In developing the guidance required under subsection (a), the Administrator of the Federal Emergency Management Agency shall consult with appropriate interested entities, including—

(1) firefighters and other emergency response personnel, including national fire service and emergency response organizations;

(2) impacted communities dealing with PFAS contamination;

(3) scientists, including public and occupational health and safety experts, who are studying PFAS and PFAS alternatives in firefighting foam;

(4) voluntary standards organizations engaged in developing standards for firefighter and firefighting equipment;

(5) State fire training academies;

(6) State fire marshals;

(7) manufacturers of firefighting tools and equipment; and

(8) any other relevant entities, as determined by the Administrator of the Federal Emergency Management Agency and the Administrator of the United States Fire Administration.

(c) **REVIEW OF GUIDANCE.**—Not later than 3 years after the date on which the guidance required under subsection (a) is issued, and not less frequently than once every 2 years thereafter, the Administrator of the Federal Emergency Management Agency, in consultation with the Administrator of the United States Fire Administration, the Administrator of the Environmental Protection Agency, and the Director of the National Institute for Occupational Safety and Health, shall review the guidance and, as appropriate, issue updates to the guidance.

(d) **APPLICABILITY OF FACA.**—The Federal Advisory Committee Act (5 U.S.C. App.) shall not apply to this Act.

Mr. HEINRICH. I ask unanimous consent that the committee-reported substitute amendment be withdrawn; that the Peters substitute amendment, which is at the desk, be considered and agreed to; that the bill, as amended, be considered read a third time and passed; and that the motion to reconsider be considered made and laid upon the table.

The PRESIDING OFFICER. Without objection, it is so ordered.

The committee-reported amendment, in the nature of a substitute, was withdrawn.

The amendment (No. 2125), in the nature of a substitute, was agreed to as follows:

Strike all after the enacting clause and insert the following:

#### SECTION 1. SHORT TITLE.

This Act may be cited as the “Protecting Firefighters from Adverse Substances Act” or the “PFAS Act”.

#### SEC. 2. GUIDANCE ON HOW TO PREVENT EXPOSURE TO AND RELEASE OF PFAS.

(a) **IN GENERAL.**—Not later than 1 year after the date of enactment of this Act, the Secretary of Homeland Security, in consultation with the Administrator of the United States Fire Administration, the Administrator of the Environmental Protection Agency, the Director of the National Institute for Occupational Safety and Health, and the heads of any other relevant agencies, shall—

(1) develop and publish guidance for firefighters and other emergency response personnel on training, education programs, and best practices;

(2) make available a curriculum designed to—

(A) reduce and eliminate exposure to per- and polyfluoroalkyl substances (commonly referred to as “PFAS”) from firefighting foam and personal protective equipment;

(B) prevent the release of PFAS from firefighting foam into the environment; and

(C) educate firefighters and other emergency response personnel on foams and non-foam alternatives, personal protective equipment, and other firefighting tools and equipment that do not contain PFAS; and

(3) create an online public repository, which shall be updated on a regular basis, on tools and best practices for firefighters and other emergency response personnel to reduce, limit, and prevent the release of and exposure to PFAS.

#### (b) CURRICULUM.—

(1) **IN GENERAL.**—For the purpose of developing the curriculum required under subsection (a)(2), the Administrator of the United States Fire Administration shall make recommendations to the Secretary of Homeland Security as to the content of the curriculum.

(2) **CONSULTATION.**—For the purpose of making recommendations under paragraph (1), the Administrator of the United States Fire Administration shall consult with interested entities, as appropriate, including—

(A) firefighters and other emergency response personnel, including national fire service and emergency response organizations;

(B) impacted communities dealing with PFAS contamination;

(C) scientists, including public and occupational health and safety experts, who are studying PFAS and PFAS alternatives in firefighting foam;

(D) voluntary standards organizations engaged in developing standards for firefighter and firefighting equipment;

(E) State fire training academies;

(F) State fire marshals;

(G) manufacturers of firefighting tools and equipment; and

(H) any other relevant entities, as determined by the Secretary of Homeland Security and the Administrator of the United States Fire Administration.

(c) **REVIEW.**—Not later than 3 years after the date on which the guidance and curriculum required under subsection (a) is issued, and not less frequently than once every 3 years thereafter, the Secretary of Homeland Security, in consultation with the Administrator of the United States Fire Administration, the Administrator of the Environmental Protection Agency, and the Director of the National Institute for Occupational Safety and Health, shall review the guidance and curriculum and, as appropriate, issue updates to the guidance and curriculum.

(d) **APPLICABILITY OF FACA.**—The Federal Advisory Committee Act (5 U.S.C. App.) shall not apply to this Act.

(e) **RULE OF CONSTRUCTION.**—Nothing in this Act shall be construed to require the Secretary of Homeland Security to promulgate or enforce regulations under subchapter II of chapter 5 of title 5, United States Code (commonly known as the “Administrative Procedure Act”).

The bill (S. 231), as amended, was ordered to be engrossed for a third reading, was read the third time, and passed.

#### PROMOTING RIGOROUS AND INNOVATIVE COST EFFICIENCIES FOR FEDERAL PROCUREMENT AND ACQUISITIONS ACT OF 2021

Mr. HEINRICH. Mr. President, I ask unanimous consent that the Senate proceed to the immediate consideration of Calendar No. 80, S. 583.

The PRESIDING OFFICER. The clerk will report the bill by title.

The senior assistant legislative clerk read as follows:

A bill (S. 583) to promote innovative acquisition techniques and procurement strategies, and for other purposes.

There being no objection, the Senate proceeded to consider the bill, which had been reported from the Committee on Homeland Security and Governmental Affairs, with amendments, as follows:

(The parts of the bill intended to be stricken are shown in boldface brackets and the parts of the bill intended to be inserted are shown in italics.)

S. 583

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the “Promoting Rigorous and Innovative Cost Efficiencies for Federal Procurement and Acquisitions Act of 2021” or the “PRICE Act of 2021”.

#### SEC. 2. FINDINGS.

Congress finds that—

(1) small business participation in the Federal marketplace is key to ensuring a strong industrial base;

(2) the Business Opportunity Development Reform Act of 1988 (Public Law 100-656) sets forth the requirement for the President to establish Government-wide goals for procurement contracts awarded to small businesses;

(3) each year, the Small Business Administration works with each Federal agency to set their respective contracting goals and publishes a scorecard to ensure that the total of all Federal agency goals meets the required targets for the Federal Government;

(4) the Department has received among the highest scorecard letter grades 10 years in a row and is the largest Federal agency to have such a track record;

(5) in virtually every segment of the economy of the United States, including the homeland security community, there are small businesses working to support the mission and playing a critical role in delivering efficient and innovative solutions to the acquisition needs of the Federal Government;

(6) the Procurement Innovation Lab of the Department—

(A) is aimed at experimenting with innovative acquisition techniques across the Homeland Security [enterprise] *Enterprise*;

(B) provides a forum to test new ideas, share lessons learned, and promote best practices;

(C) fosters cultural changes that promote innovation and managed risk taking through a continuous cycle of testing, obtaining feedback, sharing information, and retesting where appropriate; and

(D) aims to make the acquisition process more smooth and innovative within the construct of the Federal Acquisition Regulation for both the Federal Government and contractors; and

(7) despite progress in the adoption of new and better business practices by many Federal agencies, the overall adoption of modernized business practices and advanced

technologies across the Federal Government remains slow and uneven.

### SEC. 3. DEFINITIONS.

In this Act:

(1) **ADMINISTRATOR.**—The term “Administrator” means the Administrator for Federal Procurement Policy.

(2) **APPROPRIATE CONGRESSIONAL COMMITTEES.**—The term “appropriate congressional committees” means—

(A) the Committee on Homeland Security and Governmental Affairs and the Committee on Small Business and Entrepreneurship of the Senate; and

(B) the Committee on Homeland Security, the Committee on Oversight and Reform, and the Committee on Small Business of the House of Representatives.

(3) **COUNCIL.**—The term “Council” means the Chief Acquisition Officers Council established under section 1311 of title 41, United States Code.

(4) **DEPARTMENT.**—The term “Department” means the Department of Homeland Security.

(5) **HOMELAND SECURITY ENTERPRISE ENTERPRISE.**—The term “Homeland Security [enterprise] Enterprise” has the meaning given the term in section 2211(h) of the Homeland Security Act of 2002 (6 U.S.C. 661(h)).

(6) **SCORECARD.**—The term “scorecard” means the scorecard described in section 868(b) of the National Defense Authorization Act for Fiscal Year 2016 (15 U.S.C. 644 note).

(7) **SECRETARY.**—The term “Secretary” means the Secretary of Homeland Security.

(8) **SMALL BUSINESS.**—The term “small business” means—

(A) a qualified HUBZone small business concern, a small business concern, a small business concern owned and controlled by service-disabled veterans, or a small business concern owned and controlled by women, as those terms are defined in section 3 of the Small Business Act (15 U.S.C. 632);

(B) a small business concern owned and controlled by socially and economically disadvantaged individuals, as defined in section 8(d)(3)(C) of the Small Business Act (15 U.S.C. 637(d)(3)(C)); or

(C) a small business concern unconditionally owned by an economically disadvantaged Indian tribe or an economically disadvantaged Native Hawaiian organization that qualifies as a socially and economically disadvantaged small business concern, as defined in section 8(a)(4) of the Small Business Act (15 U.S.C. 637(a)(4)).

(9) **UNDER SECRETARY.**—The term “Under Secretary” means the Under Secretary for Management of the Department.

### SEC. 4. PROCUREMENT INNOVATION LAB REPORT.

(a) **REPORT.**—The Under Secretary shall publish an annual report on a website of the Department on Procurement Innovation Lab projects that have used innovative techniques within the Department to accomplish—

(1) improving or encouraging better competition;

(2) reducing time to award;

(3) cost savings;

(4) better mission outcomes; or

(5) meeting the goals for contracts awarded to small business concerns under section 15(g) of the Small Business Act (15 U.S.C. 644(g)).

(b) **EDUCATION.**—The Under Secretary shall develop and disseminate guidance and offer training for contracting officers, contracting specialists, program managers, and other personnel of the Department, as determined appropriate by the Under Secretary, concerning when and how to use the innovative procurement techniques of the Department.

(c) **BEST PRACTICES.**—The Under Secretary shall share best practices across the Depart-

ment and make available to other Federal agencies information to improve procurement methods and training, as determined appropriate by the Under Secretary.

(d) **SUNSET.**—This section shall cease to be effective on the date that is 3 years after the date of enactment of this Act.

### SEC. 5. COUNCIL.

(a) **ESTABLISHMENT.**—Not later than 45 days after the date of enactment of this Act, the Administrator shall convene the Council to examine best practices for acquisition innovation in contracting in the Federal Government, including small business contracting in accordance with the goals established under section 15(g) of the Small Business Act (15 U.S.C. 644(g)).

(b) **WORKING GROUP.**—The Council may form a working group to address the requirements of this section, which, if formed, shall—

(1) be chaired by the Administrator or a designee of the Administrator; and

(2) be composed of—

(A) the Chief Procurement Officer of the Department;

(B) Council members from—

(i) the General Services Administration;

(ii) the Department of Defense;

(iii) the Department of the Treasury;

(iv) the Department of Veterans Affairs;

(v) the Department of Health and Human Services;

(vi) the Small Business Administration; and

(vii) such other Federal agencies as determined by the chair of the Council from among Federal agencies that have demonstrated significant, sustained progress using innovative acquisition practices and technologies, including for small business contracting, during each of the 3 years preceding the date of enactment of this Act; and

(C) other employees, as determined appropriate by the chair of the Council, of Federal agencies with the requisite senior experience to make recommendations to improve Federal agency efficiency, effectiveness, and economy, including in promoting small business contracting.

(c) **DUTIES OF THE COUNCIL.**—The Council, or a working group formed under subsection (b), shall—

(1) convene not later than 90 days after the date of enactment of this Act and thereafter on a quarterly basis until the Council submits the report required under subsection (d)(1); and

(2) conduct outreach with the workforce and the public in meeting the requirements under subsection (d)(1).

(d) **REPORT.**—

(1) **IN GENERAL.**—Not later than 1 year after the date of enactment of this Act, the Council shall submit to the appropriate congressional committees a report that describes—

(A) innovative acquisition practices and applications of technologies that have worked well in achieving better procurement outcomes, including increased efficiency, improved program outcomes, better customer experience, and meeting or exceeding the goals under section 15(g) of the Small Business Act (15 U.S.C. 644(g)), and the reasons why those practices have succeeded;

(B) steps to identify and adopt transformational commercial business practices, modernized data analytics, and advanced technologies that allow decision making to occur in a more friction-free buying environment and improve customer experience; and

(C) any recommendations for statutory changes to accelerate the adoption of innovative acquisition practices.

(2) **BRIEFING.**—Not later than 18 months after the date of enactment of this Act, the Administrator shall brief the appropriate

congressional committees on the means by which the findings and recommendations of the report have been disseminated under paragraph (3).

(3) **PUBLICATION AND DISSEMINATION OF REPORT FINDINGS.**—To promote more rapid adoption of acquisition best practices, the Administrator shall—

(A) publish the report required under paragraph (1) on the website of the Office of Management and Budget and on the Innovation Hub on the Acquisition Gateway or any successor Government-wide site available for increasing awareness of resources dedicated to procurement innovation; and

(B) encourage the head of each Federal agency to maintain a site on the website of the Federal agency for acquisition and contracting professionals, program managers, members of the public, and others as appropriate that is—

(i) dedicated to acquisition innovation; and

(ii) identifies—

(I) resources, including the acquisition innovation advocate and industry liaison of the Federal agency;

(II) learning assets for the workforce, including the findings and recommendations made in the report required under paragraph (1);

(III) events to build awareness and understanding of innovation activities;

(IV) award recognition programs and recent recipients; and

(V) upcoming plans to leverage innovative practices and technologies.

(e) **EXPERTS.**—In carrying out the duties of the Council under this section, the Council is [encourage] encouraged to consult with governmental and nongovernmental experts.

(f) **TERMINATION.**—The duties of the Council as set forth in this section shall terminate 30 days after the date on which the Council conducts the briefing required under subsection (d)(2).

Mr. HEINRICH. I further ask unanimous consent that the committee-reported amendments be considered and agreed to; that the bill, as amended, be considered read a third time and passed; and that the motion to reconsider be considered made and laid upon the table with no intervening action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

The committee-reported amendments were agreed to.

The bill (S. 583), as amended, was order to be engrossed for a third reading, was read the third time, and passed, as follows:

S. 583

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

### SECTION 1. SHORT TITLE.

This Act may be cited as the “Promoting Rigorous and Innovative Cost Efficiencies for Federal Procurement and Acquisitions Act of 2021” or the “PRICE Act of 2021”.

### SEC. 2. FINDINGS.

Congress finds that—

(1) small business participation in the Federal marketplace is key to ensuring a strong industrial base;

(2) the Business Opportunity Development Reform Act of 1988 (Public Law 100-656) sets forth the requirement for the President to establish Government-wide goals for procurement contracts awarded to small businesses;

(3) each year, the Small Business Administration works with each Federal agency to

set their respective contracting goals and publishes a scorecard to ensure that the total of all Federal agency goals meets the required targets for the Federal Government;

(4) the Department has received among the highest scorecard letter grades 10 years in a row and is the largest Federal agency to have such a track record;

(5) in virtually every segment of the economy of the United States, including the homeland security community, there are small businesses working to support the mission and playing a critical role in delivering efficient and innovative solutions to the acquisition needs of the Federal Government;

(6) the Procurement Innovation Lab of the Department—

(A) is aimed at experimenting with innovative acquisition techniques across the Homeland Security Enterprise;

(B) provides a forum to test new ideas, share lessons learned, and promote best practices;

(C) fosters cultural changes that promote innovation and managed risk taking through a continuous cycle of testing, obtaining feedback, sharing information, and retesting where appropriate; and

(D) aims to make the acquisition process more smooth and innovative within the construct of the Federal Acquisition Regulation for both the Federal Government and contractors; and

(7) despite progress in the adoption of new and better business practices by many Federal agencies, the overall adoption of modernized business practices and advanced technologies across the Federal Government remains slow and uneven.

### SEC. 3. DEFINITIONS.

In this Act:

(1) **ADMINISTRATOR.**—The term “Administrator” means the Administrator for Federal Procurement Policy.

(2) **APPROPRIATE CONGRESSIONAL COMMITTEES.**—The term “appropriate congressional committees” means—

(A) the Committee on Homeland Security and Governmental Affairs and the Committee on Small Business and Entrepreneurship of the Senate; and

(B) the Committee on Homeland Security, the Committee on Oversight and Reform, and the Committee on Small Business of the House of Representatives.

(3) **COUNCIL.**—The term “Council” means the Chief Acquisition Officers Council established under section 1311 of title 41, United States Code.

(4) **DEPARTMENT.**—The term “Department” means the Department of Homeland Security.

(5) **HOMELAND SECURITY ENTERPRISE.**—The term “Homeland Security Enterprise” has the meaning given the term in section 2211(h) of the Homeland Security Act of 2002 (6 U.S.C. 661(h)).

(6) **SCORECARD.**—The term “scorecard” means the scorecard described in section 868(b) of the National Defense Authorization Act for Fiscal Year 2016 (15 U.S.C. 644 note).

(7) **SECRETARY.**—The term “Secretary” means the Secretary of Homeland Security.

(8) **SMALL BUSINESS.**—The term “small business” means—

(A) a qualified HUBZone small business concern, a small business concern, a small business concern owned and controlled by service-disabled veterans, or a small business concern owned and controlled by women, as those terms are defined in section 3 of the Small Business Act (15 U.S.C. 632);

(B) a small business concern owned and controlled by socially and economically disadvantaged individuals, as defined in section 8(d)(3)(C) of the Small Business Act (15 U.S.C. 637(d)(3)(C)); or

(C) a small business concern unconditionally owned by an economically disadvantaged Indian tribe or an economically disadvantaged Native Hawaiian organization that qualifies as a socially and economically disadvantaged small business concern, as defined in section 8(a)(4) of the Small Business Act (15 U.S.C. 637(a)(4)).

(9) **UNDER SECRETARY.**—The term “Under Secretary” means the Under Secretary for Management of the Department.

### SEC. 4. PROCUREMENT INNOVATION LAB REPORT.

(a) **REPORT.**—The Under Secretary shall publish an annual report on a website of the Department on Procurement Innovation Lab projects that have used innovative techniques within the Department to accomplish—

(1) improving or encouraging better competition;

(2) reducing time to award;

(3) cost savings;

(4) better mission outcomes; or

(5) meeting the goals for contracts awarded to small business concerns under section 15(g) of the Small Business Act (15 U.S.C. 644(g)).

(b) **EDUCATION.**—The Under Secretary shall develop and disseminate guidance and offer training for contracting officers, contracting specialists, program managers, and other personnel of the Department, as determined appropriate by the Under Secretary, concerning when and how to use the innovative procurement techniques of the Department.

(c) **BEST PRACTICES.**—The Under Secretary shall share best practices across the Department and make available to other Federal agencies information to improve procurement methods and training, as determined appropriate by the Under Secretary.

(d) **SUNSET.**—This section shall cease to be effective on the date that is 3 years after the date of enactment of this Act.

### SEC. 5. COUNCIL.

(a) **ESTABLISHMENT.**—Not later than 45 days after the date of enactment of this Act, the Administrator shall convene the Council to examine best practices for acquisition innovation in contracting in the Federal Government, including small business contracting in accordance with the goals established under section 15(g) of the Small Business Act (15 U.S.C. 644(g)).

(b) **WORKING GROUP.**—The Council may form a working group to address the requirements of this section, which, if formed, shall—

(1) be chaired by the Administrator or a designee of the Administrator; and

(2) be composed of—

(A) the Chief Procurement Officer of the Department;

(B) Council members from—

(i) the General Services Administration;

(ii) the Department of Defense;

(iii) the Department of the Treasury;

(iv) the Department of Veterans Affairs;

(v) the Department of Health and Human Services;

(vi) the Small Business Administration; and

(vii) such other Federal agencies as determined by the chair of the Council from among Federal agencies that have demonstrated significant, sustained progress using innovative acquisition practices and technologies, including for small business contracting, during each of the 3 years preceding the date of enactment of this Act; and

(C) other employees, as determined appropriate by the chair of the Council, of Federal agencies with the requisite senior experience to make recommendations to improve Federal agency efficiency, effectiveness, and economy, including in promoting small business contracting.

(c) **DUTIES OF THE COUNCIL.**—The Council, or a working group formed under subsection (b), shall—

(1) convene not later than 90 days after the date of enactment of this Act and thereafter on a quarterly basis until the Council submits the report required under subsection (d)(1); and

(2) conduct outreach with the workforce and the public in meeting the requirements under subsection (d)(1).

(d) **REPORT.**—

(1) **IN GENERAL.**—Not later than 1 year after the date of enactment of this Act, the Council shall submit to the appropriate congressional committees a report that describes—

(A) innovative acquisition practices and applications of technologies that have worked well in achieving better procurement outcomes, including increased efficiency, improved program outcomes, better customer experience, and meeting or exceeding the goals under section 15(g) of the Small Business Act (15 U.S.C. 644(g)), and the reasons why those practices have succeeded;

(B) steps to identify and adopt transformational commercial business practices, modernized data analytics, and advanced technologies that allow decision making to occur in a more friction-free buying environment and improve customer experience; and

(C) any recommendations for statutory changes to accelerate the adoption of innovative acquisition practices.

(2) **BRIEFING.**—Not later than 18 months after the date of enactment of this Act, the Administrator shall brief the appropriate congressional committees on the means by which the findings and recommendations of the report have been disseminated under paragraph (3).

(3) **PUBLICATION AND DISSEMINATION OF REPORT FINDINGS.**—To promote more rapid adoption of acquisition best practices, the Administrator shall—

(A) publish the report required under paragraph (1) on the website of the Office of Management and Budget and on the Innovation Hub on the Acquisition Gateway or any successor Government-wide site available for increasing awareness of resources dedicated to procurement innovation; and

(B) encourage the head of each Federal agency to maintain a site on the website of the Federal agency for acquisition and contracting professionals, program managers, members of the public, and others as appropriate that is—

(i) dedicated to acquisition innovation; and

(ii) identifies—

(I) resources, including the acquisition innovation advocate and industry liaison of the Federal agency;

(II) learning assets for the workforce, including the findings and recommendations made in the report required under paragraph (1);

(III) events to build awareness and understanding of innovation activities;

(IV) award recognition programs and recent recipients; and

(V) upcoming plans to leverage innovative practices and technologies.

(e) **EXPERTS.**—In carrying out the duties of the Council under this section, the Council is encouraged to consult with governmental and nongovernmental experts.

(f) **TERMINATION.**—The duties of the Council as set forth in this section shall terminate 30 days after the date on which the Council conducts the briefing required under subsection (d)(2).

### GOLD STAR CHILDREN'S DAY

Mr. HEINRICH. Mr. President, I ask unanimous consent that the Senate